## Minnesota Statewide Drug Court Evaluation:

Overview, Progress, and Preliminary Analysis

#### Minnesota Statewide Drug Court Conference

June 21-22, 2011



### **Statewide Drug Court** BRANCH Evaluation

- **Overview** 
  - **Statewide Drug Court Evaluation Committee**
  - **Statewide Approach to Evaluation**
  - **Progress Update**
  - Timeline
- Preliminary Analysis
  - Use of Cost-Effective Evidence Based Practices
- Final Analysis December 2011



### Statewide Evaluation Overview

- Statewide Drug Court Evaluation Committee
  - Department of Human Services (DHS)
  - Department of Corrections (DOC)
  - Minnesota Sentencing Guidelines Commission (MSGC)
  - Department of Public Safety (DPS)
    - Office of Justice Programs (OJP)
    - Office of Traffic Safety (OTS)
  - Drug Court Evaluators & Researchers
  - Drug Court Coordinators
  - State Drug Court Coordinator & Researchers



### Statewide Evaluation Overview

- Statewide Approach to Evaluating MN's Drug Courts
  - Process and Outcome Evaluation
  - Statewide Drug Court Standards
    - 10 Key Components of Drug Courts
  - Statewide Drug Court Goals
    - Enhancing Public Safety
    - Ensuring Participant Accountability
    - Reducing Costs to Society



### **Statewide Evaluation** BRANCH Overview

- Statewide Approach to Evaluating MN's Drug Courts
  - **Drug Court Cohort Profile** 
    - Non-DWI Offenders in Adult and Hybrid Courts (16) courts, approximately 500 participants)

#### **General Profile**

- 1/3 Female
- 4% Veteran
- 62% Caucasian,
- 28% Afr. Amer...
- 5% Amer. Indian,
- 4% Hispanic/Asian/Multi-Racial

#### **At Drug Court** Acceptance

- 62% Unemployed
- 32% Education less than Diploma/GED
- 96% Chemically Dependent

#### **Initiating Offense**

- 98% Felony Level
- 80% Drug
- 15% Property
- 3% Other



### Statewide Evaluation Overview

- Statewide Approach to Evaluating MN's Drug Courts
  - Statewide Comparison Group
    - Stratified random sample of adult felony court cases disposed in 2007-2008
    - Similar to Cohort on...
      - Need for Treatment
      - Risk to Re-offend
      - Current Offense
      - Demographics



### Statewide Evaluation Overview

Research Questions for Statewide Evaluation

- Goal 1: Enhancing Public Safety
- 1. Are rates of recidivism lower for adult drug court or hybrid court participants?
  - Measure: New charges
  - Measure: New convictions



### **Statewide Evaluation** BRANCH Overview

- Research Questions for Statewide Evaluation
- Goal 2: Ensuring Participant Accountability
  - Are drug court participants complying with treatment requirements?
  - Do drug court participants show improvement in community functioning?
  - How many drug court participants successfully complete the program?
  - How many days are drug court participants sober before discharge?



### Statewide Evaluation Overview

Research Questions for Statewide Evaluation

- Goal 3: Reducing Costs to Society
- 1. Are drug court participants spending less time in jail and prison?
  - Measure: Average number of days in jail (and ranges)
  - Measure: Average number of days in prison (and ranges)

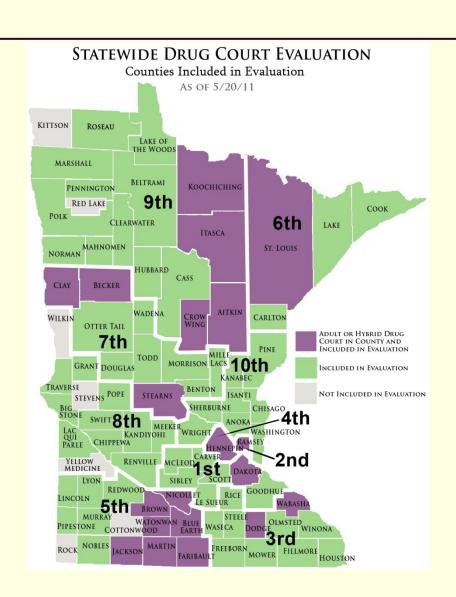


### Statewide Evaluation Overview

- Research Questions for Statewide Evaluation
- Statewide Drug Court Standards and Evidence Based Practices
- 1. Do drug court teams work together collaboratively?
- 2. Are drug courts participants assessed as high risk and high need?
- 3. Are drug court team members assigned to the team for at least one year?
- 4. Are participant eligibility criteria flexible?



## JUDICIAL BRANCH Counties in Evaluation





#### MINNESOTA Progress Update - Data Collection

- Chemical Dependency Status Data Collection
  - Contact made with 80 counties
  - Information from 60 counties

- Demographic & Criminal History Data Collection
  - MSGC worksheets collected
  - PSIs collected
  - Tracking Sheet data (Drug Court Cohort)



### **Timeline for Statewide** BRANCH Evaluation

#### <u> July 2007 – </u> December 2008

• Drug Court Cohort Participants enter drug court

#### <u> July 2007 – June</u> 2011

- Collect Participants in Cohort
- Define and Collect. Information on Both Groups
- Finalize Methodology
- Preliminary Analysis

#### December 2011

- Final Report:
  - Cost Effective Evidence **Based Practices** Analysis
  - Recidivism Analysis
  - Adherence to Statewide Standards **Analysis**
  - Jail and Prison Use **Analysis**

July 2007

• Statewide Standards Adopted



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#### JUDICIAL Preliminary Analysis

- Preliminary Analysis
  - Use of Cost-Effective Evidence Based Practices Analysis and Report
  - Presented to MN Judicial Branch Leadership January 2011



#### MINNESOTA NPC Report - Review from earlier

- "The NPC Report":
  - Shannon Carey, et al. (2008). *Exploring the Key Components of Drug Courts: A Comparative Study of 18 Adult Drug Courts on Practices, Outcomes and Costs.* Portland, OR: NPC Research.
    - Analysis of practices used
    - Impact of practices on Outcome Costs
- What are Outcome Costs?
  - Costs incurred due to criminal justice recidivism
  - Recidivism costs include re-arrests, new court cases, probation time served, and incarceration (jail and prison)
  - Calculated as the % improvement for the drug court group in relation to the comparison group
- Range of Costs Avoided from Individual Evaluations of 18 Courts:
  - Costs Avoided per Participant (per 2 year period):
    - Studies ranging from \$900 per participant to \$5,000 per participant



#### JUDICIAL NPC Report - Review from earlier

- Improvements in Outcome Costs for Drug Courts Using Practice
  - Improvement over "business-as-usual"
  - Example: Treatment Provider Regularly Attends Drug Court Hearings
    - 35% Improvement in Outcome Costs over traditional case processing



#### JUDICIAL NPC Report - Review from earlier

- Improvement in Outcome Costs for Drug Court Not Using Practice
  - Improvement over "business-as-usual"
  - Example: Treatment Provider Regularly Attends Drug Court Hearings
    - 4% Improvement in Outcome Costs even without practice



#### JUDICIAL NPC Report - Review from earlier

- No Improvement in Outcome Costs for Drug Courts if Not Using Practice
  - Example: Drug testing 2 or more times per week during Phase 1
    - -9% Improvement in Outcome costs (meaning less cost effective than traditional case processing)



## Comparison of NPC Analysis and BRANCH MN Drug Courts

- Comparison of Minnesota Drug Courts and Results from NPC Study
  - Do Minnesota Drug Courts use the practices found to be cost effective?
  - How do Minnesota Drug Courts compare to the courts in the NPC Report regarding implementation of these practices?



#### MINNESOTA JUDICIAL Analysis of MN Drug Courts

Analysis of Minnesota Drug Courts in Statewide Evaluation

- Survey of Policies and Practices of Drug Courts
  - 16 Drug and Hybrid Courts in Evaluation
  - Conducted Fall 2010

- Survey of Drug Court Team Members
  - All Drug Courts
  - Conducted Fall 2010



#### JUDICIAL Analysis Notes

- Factors to Remember in MN/NPC Comparison
- 1. Courts in NPC Analysis Not Random
- 2. Courts in NPC Analysis Not Necessarily Representative of Nation
- 3. Necessary to have some courts using/not using practice to conduct analysis



### Do Minnesota Drug Courts use BRANCH cost effective practices?

#### Yes!

Minnesota Drug Courts implement all 20 practices analyzed, but to varying degrees (N=16)



#### JUDICIAL What practices are used?

- All 16 courts use the following practices:
  - Twice monthly appearances in front of a judge during Phase 1
  - Perform drug testing twice weekly during Phase 1
  - All completers (from all courts) had at least 90 days abstinence at graduation
  - Received Drug Court Planning Initiative (DCPI) training prior to implementation



- Law enforcement included as a Team member (49% improvement over business as usual)
- The public defender attends all Team meetings (41%)
- All Team members get formal training (41%)
- Uses evaluation feedback to make modifications (44%)
- Include a phase focused on relapse prevention (41%)



Law Enforcement included as a Team Member

■ NPC Report:

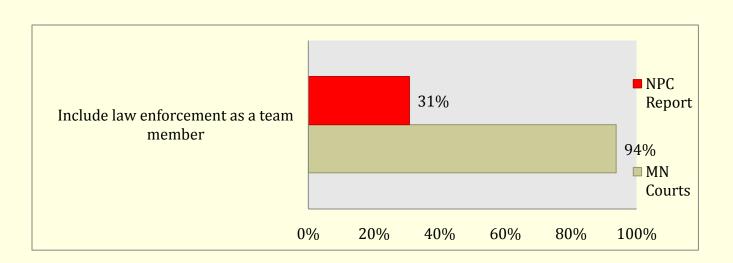
Evidence-Based Practice	% Improvement in Outcome Costs for Drug Courts (From NPC Report)	
	Not Using Practice	<b>Using Practice</b>
Law Enforcement Included as Team	12%	49%
Member		

■ 15 of the 16 Minnesota Courts Use this Practice



Law Enforcement included as a Team Member

- Courts in NPC Report: One-third of drug courts used practice
- MN Courts: 94% of drug courts used practice





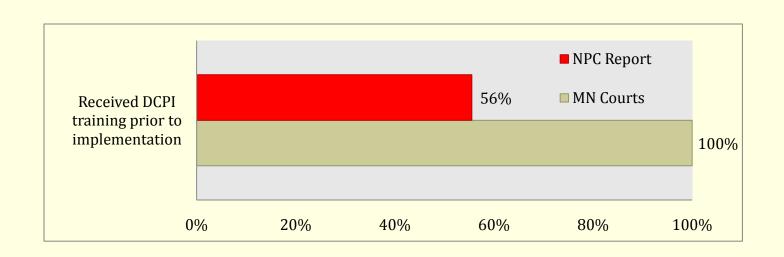
- All Team members get formal training
  - NCPI Training Prior to Implementation
- NPC Report:

Evidence-Based Practice	% Improvement in Outcome Costs for Drug Courts (From NPC Report)	
	Not Using Practice	<b>Using Practice</b>
Received DCPI training prior to implementation	2%	29%

- All 16 Minnesota Courts Use this Practice
- May see up to 15 times greater savings



- All Team members get formal training
  - NCPI Training Prior to Implementation
- Courts in NPC Report: Half of drug courts used practice
- MN Courts: 100% of drug courts used practice





## How do MN Drug Courts compare to Courts in the NPC report?

- Of 20 Practices...
- Minnesota Drug Courts had a higher proportion of courts using the practice than the NPC report on 19 practices
- All Minnesota Drug Courts use 4 of the practices
  - None of the practices were used by all NPC Courts
- Half of the practices were used by at least 10 Minnesota Drug Courts



#### Where can MN drug courts BRANCH improve?

- Use of a single coordinated treatment agency (3 courts)
- Use evaluation feedback to make modifications (7 courts)
- Drug Court receives drug test results within 48 hours (9 courts)
- Treatment representatives present at court hearings (9 courts)



#### MINNESOTA What does this mean?

What does this preliminary analysis mean for Minnesota Drug Courts?

We may see similar improvements in Outcome Costs as the courts in the NPC Report

■ If Minnesota Drug Courts implement evidencebased practices that indicate cost effectiveness, MN should see similar savings



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#### JUDICIAL Final Analysis - What is Left?

- Data Collection from our Partners
  - LSI-R Assessments
  - Data on Prisoners
  - DHS Treatment Information
  - Jail and Prison Days Served
- Final Analysis
  - Update Drug Court Information on Cohort
  - Recidivism New offenses through 6/30/2011
  - Finalization of Comparison Group



#### JUDICIAL Final Analysis - What will we know?

- Are recidivism rates lower for Drug Court Participants?
- Do Drug Court Participants show improvement in education and employment?
- Are Drug Court Participants spending less time in jail and prison?
- Are Drug Courts in Compliance with the Standards?



#### MINNESOTA Evaluation Information

#### **Research & Evaluation Unit**

Court Services Division
State Court Administrator's Office
Minnesota Judicial Branch

http://www.mncourts.gov/?page=494